

MINUTES OF THE VCOG GOVERNING BOARD

REGULAR MEETING

JANUARY 22, 2007

MPO/VCOG/WAV CONFERENCE ROOM
2570 W. INTERNATIONAL SPEEDWAY BLVD., SUITE 120
DAYTONA BEACH, FLORIDA

MEMBERS PRESENT

Mayor Greg Northrup
Mayor Robert F. Apgar
Mayor Dennis Mulder
Mayor Mike Thomas
Mayor Roland Via
Mayor Mark Shuttleworth
Mayor James Vandergriff
Mayor Albert Erwin
Mayor Fredrick Costello
Mayor James Sowell
Mayor Nancy Epps
Mayor Allen Green
Council-member Art Giles
Ms. Candace Lankford

REPRESENTING

Daytona Beach Shores
DeLand
Deltona
Edgewater
Holly Hill
Lake Helen
New Smyrna Beach
Orange City
Ormond Beach
Pierson
Ponce Inlet
Port Orange
Volusia County
Volusia County School Board

Members Absent: Commissioner Reynolds, Daytona Beach; Mayor Coleman, DeBary; Mayor Thompson, Oak Hill; Mayor O'Neal, South Daytona

NON-VOTING MEMBERS ABSENT: Mr. Mellon, EVAC

OTHERS PRESENT

Joni Hunt
Joie Alexander
Patrick Kelly, Fire Chief
Tom Harowski
Clay Henderson
Pat Drago
Saralee Morrissey
Greg France
Betty Holness
Andy Kelly
Jim Cameron
Dave Castagnacci
Ken Russell

REPRESENTING

ERAU
County Council
Volusia Co. Fire Chiefs Association
TMH Consulting
School District/Smart Growth
Volusia School District
Volusia School District
Builders Care
Volusia County
County Council
Daytona Beach/Halifax Chamber
VCARD
Citizen

VCOG STAFF PRESENT

Mary Swiderski, VCOG Executive Director
Bruce Mowry, WAV Executive Director
Mary Curran, Recording Secretary

CALL TO ORDER/ROLL CALL/DETERMINATION OF A QUORUM

At 5:00 Chairman Vandergriff called the January 22, 2007, regular VCOG Governing Board meeting to order.

The Roll was called and a quorum was declared present. Chairman Vandergriff led the Pledge to the Flag.

PUBLIC COMMENTS/PARTICIPATION

Chief Patrick Kelly, City of DeLand Fire Department and President of the Volusia County Fire Chiefs Association, announced an updated mutual aid agreement has been signed by all cities. He mentioned concerns re consolidated dispatch – there's still not a capability for one dispatch center having real-time information of what's happening at another dispatch center (as evidenced by the Christmas day tornados). Chief Kelly announced an objective of the Fire Chiefs Association in 2007 is to electronically integrate communications of the dispatch centers. Board members exchanged brief comments with Chief Kelly.

CHAIR'S COMMENTS/RECOGNITION

RECOGNITION OF MAYOR GREG NORTHRUP, PAST VCOG CHAIR

Chairman Vandergriff gave recognition to Mayor Northrup and presented him with a token of appreciation. Mayor Northrup thanked members and commented that all the projects in the past year wouldn't have gotten done without the cooperation of the members.

APPOINTMENT OF THE 2007 VCOG EXECUTIVE COMMITTEE

Chairman Vandergriff announced the appointed VCOG Executive Committee members for 2007 as follows: the three officers himself, Mayor Apgar and County Councilmember Giles, Mayor Fred Costello, Mayor Jim Sowell, Mayor Roland Via and Mayor Nancy Epps. Chairman Vandergriff reminded everyone that the Executive Committee meetings are public and he encouraged others' attendance and participation.

VCOG EXECUTIVE DIRECTOR'S BRIEFING

Mary Swiderski referenced her Director's report, which had been distributed, regarding the following:

- The animal control situation with the Halifax Humane Society – the managers of the cities dealing with the Halifax Humane Society are meeting with its Executive Director and Board President to work out some issues which are mentioned in her report.
- School Concurrency Summits are scheduled, one January 29th in DeLand and the other is the 31st at the Indigo Lakes Golf Club, Daytona Beach. She encouraged elected officials, planning board members and managers to attend; the VCOG office hasn't received a lot of RSVPs from them.
- January 23rd is the first meeting of the VCOG Smart Growth Committee; a listing of the Committee members is in the Director's report.
- A VCOG and a Volusia League of cities websites are being created and may be operational by April.

Mary Swiderski presented the past VCOG Chair, Mayor Northrup and the present VCOG Chair, Mayor Vandergriff with VCOG shirts.

CONSENT AGENDA

- **APPROVAL OF THE REGULAR MEETING MINUTES – NOVEMBER 27, 2006**
Minutes of the November 27, 2006, regular meeting of the VCOG Board had been mailed with Board members' agenda packets.
- **APPROVAL OF TREASURER'S REPORT FOR MONTHS ENDED NOVEMBER 30, 2006 AND DECEMBER 31, 2006**
Treasurer's report covering the period of November 1, 2006 through November 30, 2006, and December 1, 2006 through December 31, 2006, had been mailed with Board members' agenda packets.
- **APPROVAL FOR SCHOOL CONCURRENCY SUMMIT FUNDS**
Chairman Vandergriff requested Mary Swiderski explain why funds are needed for the summit.

Mary Swiderski reported the costs associated with the summit are for facility use and provide light refreshments. Responding to County Councilmember Giles, Mary Swiderski estimated the total expense for the two Summit dates won't exceed \$3000.

MOTION by Mayor Erwin and **SECOND** by Mayor Costello for approval of funds up to \$3000 for the VCOG School Concurrency Summit; also approval of other Consent Agenda items (meeting minutes and Treasurer's report), as presented; motion **CARRIED UNANIMOUSLY** on a voice vote.

NEW BUSINESS

BUILDERS CARE FUNDING – GREG FRANCE, EXECUTIVE DIRECTOR

Mr. France gave a brief outline of the Builders Care Program and an update of its work projects (New Smyrna Beach, 3-South Daytona, 1-DeLand, 1-Lake Helen, 1-Orange City, 1-DeBary, Pierson, Holly Hill). Mr. France mentioned that he has been successful in raising funds and getting in-kind contributions for projects; it's for the administrative costs that local governments' financial assistance is needed. He recalled that he and Susan Darden, Executive Director of Volusia Home Builders Association, had met with the County Manager, Jim Dinneen; the County will match any funds Greg can raise from the municipalities. Mr. France asked Board members for their respective municipality's consideration of contributions for a three-year seed money until the Program can become more self-sustaining. He requested a commitment from each municipality of \$3000 per year for 3 years. A brief discussion ensued. Mayor Northrup and County Council-member Giles requested that Mr. France put something in writing (a quick synopsis what the need is for funding) for the DBS Council and County Council respectively; to which Mr. France agreed. County Council-member Giles asked Mr. France if the cities and the County have agreed to waive permit fees and if not, he thought that was something VCOG could do. Mr. France responded that a number of jurisdictions are being cooperative on waiver of fees. County Council-member Giles mentioned other business resources that Mr. France could contact. Mayor Costello asked if Mr. France has spoken before the Managers group; but he hadn't. Mayor Green requested several supporting documents (organizational chart, 501(c)(3) documentation, etc.); to which Mr. France agreed to provide information to all jurisdictions. Mr. France thanked the Board for giving him an opportunity to speak before them. Chairman Vandergriff thanked Mr. France for coming.

UPDATE ON SCHOOL CONCURRENCY AND SCHOOL PLANNING PROGRESS TO DATE PAT DRAGO AND SARALEE MORRISSEY

Mrs. Drago thanked Chairman Vandergriff and the VCOG Board for allowing them to provide an update on the school concurrency, SB 360 and the School Charter Amendment. She introduced Mr. Tom Harowski, TMH Consulting, and Ms. Saralee Morrissey, Director of Land Acquisition and Intergovernment Coordination of Volusia County Schools. Mrs. Drago said, "We'd like to give you a presentation on the schedule and some recent data that we have given to the County Council, as well as, the School Board." Mrs. Drago announced that she and Dr. Smith, Superintendent of Volusia County Schools, are meeting with city managers January 24th; they are also working with a city manager subcommittee January 25th. She reviewed several dates as listed on a sheet entitled "Implementation of Senate Bill 360 and County Charter Activities" that had been distributed. In Volusia County February 1, 2008 is the deadline for local governments' adoption of a comprehensive plan amendment re the school facilities element. Mrs. Drago gave an overview of a PowerPoint presentation. She noted that the School Board has two specific actions: (1) to adopt a rule that implements its policies and procedures relevant to level of service and other issues; and (2) approval of its interlocal agreement. She related what meetings that School District staff are attending: municipalities meetings, Technical Committee's monthly meetings, Stakeholders Committee's monthly meetings, City Managers' Subcommittee's meetings, and the upcoming VCOG School Concurrency Summit. Mr. Harowski reported on working with the Stakeholders Committee: covering issues to help them understand some of the statutory requirements that have to be met; talking about level of service and how that fits into jurisdictions' comprehensive plan element; talking about the concurrency review process; have begun talking about concurrency service areas and type of geographic formats and what kind of decisions must be made. Mr. Harowski reported on working with the Technical Committee (staff reps of every city): initially to review data (population, projection of students, and anticipated development); going into some depth on level of service and focusing on factors in making level of service decisions; looking at

concurrency service areas and the impacts on local governments; and how the various concurrency service area formats will be impacted by level of service and how they are going to apply in process in each community. Mr. Harowski noted that they have relied on the Technical Committee as being a conduit between the School District's process and the individual local governments. Mrs. Drago talked about the City Managers' Subcommittee comprised of Isaac Turner, Ormond Beach; Ken Parker, Port Orange; John McCue, Orange City; Mike Abels, DeLand; Jim Dinneen, County Manager; Scott Simpson, Attorney for 3 cities; and School Board reps. Mrs. Drago mentioned the School Concurrency Summit scheduled January 29th and January 31st. She implied that a focus of the summit could be a discussion of mapping and how jurisdictions are going to relate to one another as far as growth. Mrs. Drago commended Mary Swiderski and expressed appreciation to her for assisting and coordinating the Summit. Mrs. Drago and Mr. Harowski presented some data on capacity and students, and level of service components. Mrs. Drago stated, "What we have to arrive at in the next few weeks and months is a level of service and a map that is something we can live with not just for the initial adoption but as we go forward." She stressed that as elected officials, with ties to the community, they are going to be critical in giving the School Board input as to how the community should relate to capacity and level of service and what that map begins to look like. Mayor Costello had questions re level of service, was the concurrency service area the map Mrs. Drago had talked about, and when do jurisdictions identify capacity needs, and when do they reserve that capacity. Mrs. Drago affirmed that the concurrency service area is the map she made reference to and the capacity reservation is part of the interlocal agreement.

SUGGESTION by Chairman Vandergriff that Mayor Costello's questions re the concurrency service area (map), when to identify capacity needs and when to reserve capacity can be discussed at the Summit.

REQUEST by Chairman Vandergriff that Board members take the Summit information back to their respective jurisdictions to remind other officials of the importance to attend.

SUGGESTION by Mayor Apgar that Mayor Northrup make an announcement of the Summit at the Volusia League's First Annual Banquet and encourage officials to RSVP.

Mr. Harowski talked a little bit about concurrency service areas; that six alternatives have been developed. He revealed that the Technical Committee had made recommendations.

REQUEST by Mayor Costello that Mr. Harowski send those to Mary Swiderski so she can get information out to VCOG Board members to look at them prior to discussions at the Summit. Mr. Harowski responded that this was provided to Technical Committee members and each city's planner representative will have those copies.

Chairman Vandergriff thanked Mrs. Drago, Ms. Morrissey and Mr. Harowski for their attendance and presentation.

SMART GROWTH UPDATE – CLAY HENDERSON

Mr. Henderson recalled the Volusia Smart Growth Implementation Committee had set 15 recommendations in its final report. The report can still be accessed on the Volusia County website. Although several organizations (School Board, The Chamber, and some cities) adopted resolutions of support on the Smart Growth concept, the County never did. Mr. Henderson stated, "We really need to get VCOG to add an overarching qualification of support." Fundamentally it is a procedure of how to get to where we need. He made mention of the School issue and Fair Share Transportation. He talked about embracing a community vision and establishing urban service boundaries; and that it just requires getting together and figuring out how to do that. Mr. Henderson indicated the VCOG Committee's focus ought to be on what is doable; he shortened the focus to four (4) things:

- Environmental Core – Map A – Need to have community consensus on what areas we want to protect for the future; have to define the area; have to have additional regulations; and got to have incentives for the private community to do the same. The County has to take the lead because most of the area is in the unincorporated County. Cities and County have to do this in collaboration.

- Primary and Secondary Service Areas – Need to have a series of joint planning agreements to establish primary and secondary areas (joint areas of influence); need to determine where annexation areas are; this can be done without a Charter amendment. VCOG can take the lead to establish these areas, to create a mechanism to do joint planning, to identify urban service boundaries.
- Education – In correlation with SB 360 and the Charter Amendment on School Planning, plans are already laid out that the School Board and communities are collectively working on.
- Growth Management Commission – Need to work together and reach an agreement to make Commission more responsive; could have agreement of who sits on Commission; could redefine consistency; could create some incentives and make it a better approach.

Mr. Henderson commended the VCOG Board for taking the lead in trying to come up with some recommendations that can be presented at the Smart Growth Summit. Mr. Henderson commented, "Let's not bite off too much, let's figure out what we can do and focus."

Ms. Lankford expressed disappointment that no one from the School Board was appointed to the VCOG Smart Growth Committee. She said, "It's a matter of understanding the language we all speak and understanding collaboration. I just think someone from the School District needs to be on the VCOG Committee. That's my personal opinion." Mayor Northrup explained the rationale for the Committee appointments; that the cities/County are working with the School District on the School Concurrency summit and things that address schools are already being taken care of. Ms. Lankford responded, "I feel that in order to have summits and things that we are doing to understand some of the challenges that you all as cities and the County are facing, it would be beneficial for the School Board members to understand as well so the dialogue is going both ways. It's not just us saying what we need but us hearing what you need. I think one of the problems we had all along is we were not talking the same language." Mayor Northrup commented that VCOG wants everybody coming to the VCOG Smart Growth Committee meetings. Chairman Vandergriff stated, "It's going to come back to the full VCOG Board for further discussion and then to the County for their summit, so everyone will be involved." Ms. Lankford indicated that she understood but she just wanted her objections to be part of the record. Mayor Costello verified the date and time of the VCOG Smart Growth meeting – Tuesday, January 23, 11:30 AM, VCOG Conference Room.

REQUEST by County Council-member Giles that a color copy of the PowerPoint presentation given by Mr. Henderson, be distributed to all members.

Chairman Vandergriff thanked Mr. Henderson for attending and making a presentation.

BOARD MEMBERS' COMMENTS

MAYOR ROLAND VIA

He talked about the contentious time during the last budget session and the misinformation that circulated among a lot of people.

REQUEST by Mayor Via that VCOG have a discussion on that. He suggested a public forum, with public invited and Volusia Tax Reform group and elected officials, especially new elected officials, to talk about budgets and its process. He wasn't sure whether this is something for VCOG to do or the Volusia League of Cities.

REQUEST by Chairman Vandergriff to have this issue placed on the Executive Committee agenda for VCOG and/or the Volusia League of Cities.

Mayor Via discussed CRAs and mentioned a legal group that has decided it's possible CRA funds could be combined from different cities for a central facility in Volusia County to address the homeless problem. He announced that it is something he is working on. Members' discussions ensued regarding CRA monies and the property tax issue State Legislators are discussing. The VCOG Board decided to discuss this issue further at a later time.

MAYOR JAMES VANDERGRIFT

He mentioned that everyone should have received a copy from the Florida League of Cities of their resolution on their legislative priorities.

REQUEST by Mayor Vandergriff that the cities councils/commissions consider passing the resolution, as soon as possible, and then send it to himself or Mayor Apgar so they can submit it to the Florida League of Cities.

Mayor Vandergriff brought up the issue of beach re-nourishment and that it might be something for VCOG Board discussions. Brief members' discussions ensued on replenishing sand on the beaches and seawalls. Mayor Epps announced that she will be attending a beach preservation meeting in South Florida and she wondered if someone from the County is also going; to which County Council-member Giles volunteered to find out and contact her.

MAYOR FREDRICK COSTELLO

He indicated that he'd like a VCOG Board discussion at some time regarding taxes and tax reform.

SUGGESTION by Mayor Costello to place an item on the VCOG Executive Committee agenda to determine if members would like a further discussion. He expressed that he would like VCOG to come up with some recommendations for the County Council to find out if, as a Charter County, we could do something.

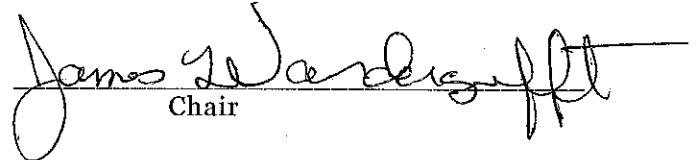
SUGGESTION by Mayor Via to move the Property Appraiser item from the April meeting agenda to March. Chairman Vandergriff responded that this can be discussed at the VCOG Executive Committee.

ADJOURNMENT


There being no further business to come before the VCOG Board, the meeting was adjourned at 6:25 P.M.

AS SUBMITTED, THE FOREGOING MINUTES OF A REGULAR MEETING OF THE VCOG GOVERNING BOARD WERE APPROVED IN AN OPEN MEETING HELD ON FEBRUARY 26, 2007, IN THE MPO/VCOG/WAV CONFERENCE ROOM AT 2570 W. INTERNATIONAL SPEEDWAY BOULEVARD, SUITE 120, DAYTONA BEACH, FLORIDA.

VCOG, INC.


Chair

ATTEST:


Recording Secretary